

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

ACDA-07 TRSE-00 SAJ-01 /067 W

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R 281744Z JUL 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0757

INFO USMISSION USBERLIN

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

CINC EUR VAHINGEN

CINC USAREUR HEIDELBERG

CINC USAFE RAMSTEIN

C O N F I D E N T I A L SECTION 01 OF 02 BONN 12709

E.O. 11652: GDS

TAGS: PFOR, PGOV, MILI, GW, US, UR, FR, UK

SUBJECT: CONTROLS ON SOVIET DIPLOMATS AND MILITARY

ATTACHES IN THE FRG

REF: BONN 11946, DTG 151457Z JULY 76

BEGIN SUMMARY: FRG FOREIGN OFFICE HAS INFORMED US, THE BRITISH AND FRENCH THAT FOREIGN MINISTER GENSCHER HAD DECIDED PRIOR TO JULY 13 MEETING WITH ALLIES THAT NO "NEW" CONTROLS CAN BE IMPOSED ON SOVIET CIVILIAN DIPLOMATS IN THE FRG. THE FOREIGN OFFICE HAS ASKED FOR AN ALLIED REACTION TO A DRAFT NOTE WHICH IT WOULD SEND TO THE SOVIET EMBASSY HERE TO INFORM OF FRG TRAVEL CONTROLS. END SUMMARY.

1. THE ALLIES HAVE BEEN INFORMED BY THE FOREIGN OFFICE

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THAT GENSCHER HAD ACTUALLY MADE THE DECISION ON TRAVEL

CONTROLS EVEN BEFORE THE JULY 13 MEETING (REFTEL).
THE SITUATION AS DESCRIBED IN PARA 2 REFTL WILL THUS
BE CONTINUED. TO CONFIRM THAT THE U.S. REQUEST FOR
RECONSIDERATION HAD BEEN REPORTED UP THROUGH FOREIGN
OFFICE CHANNELS, WE RECENTLY RAISED THE MATTER WITH
EAST-WEST DIRECTOR MEYER-LANDRUT. HIS RESPONSE MADE IT
CLEAR THAT BONN HAS MADE UP ITS MIND.

2. THE FOREIGN OFFICE HAS ALSO SENT THE ALLIES A DRAFT
NOTE BY WHICH BONN WOULD INFORM THE SOVIET EMBASSY HERE
OF THE FRG TRAVEL RULES. BEGIN TEXT:

NOTE VERBALE

THE FOREIGN OFFICE HAS THE HONOUR TO INFORM THE
EMBASSY OF THE USSR THAT THE FOREIGN OFFICE WELCOMES
THE TRAVEL ALLEVIATIONS GRANTED BY THE GOVERNMENT OF THE
USSR IN APRIL 1974 TO MEMBERS OF DIPLOMATIC MISSIONS
AND THEIR FAMILY MEMBERS. IN THE FRAMEWORK OF
RECIPROCITY THE FEDERAL GOVERNMENT HAS ALSO CHANGED THE
REGULATIONS WITH RESPECT TO TRAVEL IN THE FRG BY
MEMBERS OF USSR OFFICES. THE NEW REGULATIONS SHOULD
FURTHER FACILITATE THE ACTIVITY OF MEMBERS OF USSR
OFFICES.

THE AMBASSADOR OF THE USSR AND HIS FAMILY MEMBERS
MAY TRAVEL THROUGHOUT THE ENTIRE FEDERAL TERRITORY
WITHOUT GIVING ADVANCE NOTIFICATION. THE AMBASSADOR
MAY WHEN NECESSARY TAKE HIS PERSONAL INTERPRETER AND HIS
PERSONAL DRIVER WITH HIM ON SUCH TRIPS.

THE ZONE OF COMPLETE FREEDOM OF MOVEMENT IS
EXPANDED FOR THE REMAINING MEMBERS OF THE EMBASSY OF THE
USSR (INCLUDING THE FUTURE MILITARY ATTACHE STAFF AND
THE SOVIET TRADE OFFICE IN COLOGNE) INCLUDING THEIR
FAMILY MEMBERS AS WELL AS THEIR HOUSEHOLD EMPLOYEES AND
THEIR FAMILY MEMBERS IN SO FAR AS THEY ARE CITIZENS OF
THE USSR. THE EXTENT OF THE ZONE OF COMPLETE FREEDOM
OF MOVEMENT IS SHOWN ON THE ATTACHED MAP.

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IN THE REMAINDER OF THE FEDERAL TERRITORY THERE IS
FREEDOM OF MOVEMENT UNDER THE CONDITION THAT
JOURNEYS BE NOTIFIED IN WRITING AT LEAST 48 HOURS IN
ADVANCE. THE PROCEDURE FOR NOTIFICATION WHICH HAS BEEN
PRACTICED UP TO NOW CONTINUES BASICALLY IN EFFECT.
JOURNEYS BY MEMBERS OF THE MILITARY ATTACHE STAFF ARE TO
BE NOTIFIED TO THE FEDERAL MINISTRY OF DEFENSE.

THE FOREIGN OFFICE AND THE FEDERAL MINISTRY OF
DEFENSE RESERVE THE RIGHT TO DENY A REPORTED JOURNEY.

THE NEW REGULATIONS GO INTO EFFECT ON (BLANK).

IT IS INTENDED TO EXTEND THE TRAVEL FACILITATIONS
ALSO TO THE MEMBERS OF THE USSR CONSULATE GENERAL IN

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 12709

HAMBURG. THE FOREIGN OFFICE CONSEQUENTLY REQUESTS
CONFIRMATION THAT THE TRAVEL FACILITATIONS WHICH THE
GOVERNMENT OF THE USSR GRANTED IN APRIL 1974 TO MEMBERS
OF THE EMBASSY OF THE FRG IN MOSCOW ALSO APPLY TO
MEMBERS OF ITS CONSULATE GENERAL IN LENINGRAD AND THAT
THESE OFFICIALS CONSEQUENTLY ARE TREATED EQUALLY TO

THOSE OF THE EMBASSY.

THE FOREIGN OFFICE AGAIN NOTES THAT THE FEDERAL GOVERNMENT IS PREPARED TO EXAMINE WHETHER ON THE BASIS OF RECIPROCITY THE STILL EXISTING TRAVEL LIMITATIONS CAN BE LIFTED.

(FORMAL CLOSE). END TEXT.

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3. TO SUMMARIZE THE SITUATION, THE ALLIES HAVE AGREED TO THE CONTROLS PROPOSED BY BONN FOR SOVIET MILITARY ATTACHES. WE AND THE FRENCH, AND TO A LESSER DEGREE THE BRITISH, HAVE ASKED BONN TO IMPOSE THE SAME CONTROLS ON SOVIET CIVILIAN DIPLOMATS. FOREIGN MINISTER GENSCHER, HOWEVER, HAS DECIDED THAT NO CONTROLS WHICH WOULD BE MORE STRINGENT THAN THOSE PRESENTLY IN EFFECT MAY BE IMPOSED ON CIVILIANS. ALLIED REACTION HERE TO THE GENSCHER DECISION HAS BEEN AS FOLLOWS: THE FRENCH ARE ANGRY AND FEEL DECEIVED AND ARE INCLINED TO PRESS, THE BRITISH THINK THE CAUSE IS LOST, AND WE ARE SOMEWHERE IN BETWEEN.

4. OUR ANALYSIS IS THAT BONN WILL NOT CHANGE ITS MIND UNLESS, PERHAPS, WE WERE TO PRESS VERY HARD. WE DO NOT BELIEVE WE SHOULD DO SO. TRUE, THE FRG IS IN THE POSITION OF HAVING NO MEANINGFUL CONTROL ON TRAVEL OF SOVIET CIVILIAN DIPLOMATS IN THE FRG WITH NO RECIPROCITY IN THE USSR. THIS ALSO, OF COURSE, HAS ITS NEGATIVE FALLOUT ON US. BUT WE CAN UNDERSTAND WHY, BECAUSE OF THE HISTORY OF THE MATTER, BONN IS UNWILLING TO IMPOSE "NEW" CONTROLS, ESPECIALLY NOW IN A PERIOD OF RATHER DELICATE FRG-USSR RELATIONS.

5. IT THUS SEEMS TO US THAT WE SHOULD TRY TO ACHIEVE PROTECTION OF OUR INTERESTS BY ANOTHER ROUTE. WE COULD TELL THE FRG THAT (IF THIS IS THE CASE) THE APRIL 1974 SOVIET CHANGES WERE ACTUALLY MEANINGLESS AND THAT THEY SHOULD NOT BE OVERLY VALUED, SUCH AS IS DONE IN THE FRG DRAFT. WE COULD ALSO SAY THAT, SINCE THERE ACTUALLY IS NO FRG-USSR RECIPROCITY, PERHAPS IT IS A MISTAKE TO EMPHASIZE RECIPROCITY IN THE NOTE. THEN, REGARDING THE PRA AND TRA, AFTER ASKING FOR CONFIRMATION THAT OUR JULY 13 REQUEST HAD BEEN BROUGHT TO GENSCHER'S ATTENTION, WE COULD EXPRESS REGRET OVER THE DECISION, AND REQUEST THAT THE FRG TAKE STEPS TO ENSURE THE SECURITY OF OUR SENSITIVE AREAS FROM PENETRATION BY SOVIET CIVILIAN DIPLOMATS. WHAT THESE STEPS WOULD BE WOULD BE A MATTER FOR THE FRG.

6. ACTION REQUESTED: GUIDANCE ON PROPOSALS OUTLINED
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PARA 5 ABOVE.
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Message Attributes

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